

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY BERLIN PRIORITY

UNCLAS STATE 171053

EO 11652 N/A

FOLLOWING SENT ACTION ALL PRINCIPAL USIS POSTS AND FORT BRAGG
ACTION AND INFO STATE; RPTD FOR UR INFO

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USEC BRUSSELS FOR USIS GENEVIA FOR USIS/USIO USNATO FOR USIS

FT BRAGG, JFK CENTER FOR MILITARY ASSISTANCE ATTN: GEBUHR

INFOGUIDE 75-16

SUBJECT CONFERENCE ON SECURITY AND COOPERATION IN EUROPE

IN VIEW OF JULY 30 CSCE SUMMIT PREPARATIONS AT HELSINKI
FOLLOWING CONSIDERATIONS SHOULD BE BORNED IN MIND IN MEDIA
OUTPUT AND FIELD CONTACTS:

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1. U.S. VIEWS DETENTE AS DYNAMIC AND CONTINUOUS PROCESS TOWARD
RELAXATION OF TENSION AND GREATER EAST-WEST COOPERATION, CSCE
SHOULD BE LOOKED UPON IN THIS CONTEXT AS IMPORTANT STEP IN
PROCESS, BUT NOT A CAPSTONE OR TURNING POINT. CSCE AGREEMENT
SHOULD BE VIEWED AS YARDSTICK TO MEASURE FUTURE GAINS IN PROCESS

OF DETENTE. ITS ORIGINS DATE BACK TO SIGNING OF QUADRIpartite AGREEMENT ON BERLIN IN 1971, WHICH WAS U.S. - WEST EUROPEAN PRE-CONDITION FOR CSCE AS WELL AS MBFR NEGOTIATIONS.

2. FINAL CSCE DOCUMENT IS NOT SURROGATE WORLD WAR II PEACE TREATY (AS SOVIETS AND OTHERS MAY CLAIM), NOR DOES CSCE MEAN THAT NEED FOR STRONG NATO DEFENSE POSTURE HAS BEEN DIMINISHED. USG HAS NO ILLUSIONS CONCERNING OUTCOME OF CSCE NEGOTIATIONS AND WE SHOULD AVOID CREATING ANY FEELING OF EUPHORIA AS RESULT OF HELSINKI SUMMIT. ALSO, RESULTS OF CSCE ARE NOT LEGALLY BINDING (IT IS NOT A FORMAL TREATY), BUT DO CARRY SIGNIFICANT MORAL AND POLITICAL IMPLICATIONS FOR ALL NATIONS INVOLVED.

3. CSCE NEGOTIATIONS CONDUCTED BY EUROPEAN NATIONS PLUS U.S. AND CANADA. ALL 35 NATIONS HAD EQUAL VOICE AND ALL AGREEMENTS WERE REACHED BY CONSENSUS. THUS, NOT A QUESTION OF "BIG POWERS" ARRIVING AT DECISIONS OVER HEADS OF SMALLER NATIONS; ON CONTRARY, MANY SMALLER EUROPEAN COUNTRIES PLAYED HIGHLY SIGNIFICANT ROLES IN HELPING CONFERENCE ARRIVE AT COMPROMISE SOLUTIONS FOR VARIED ISSUES. CONSENSUS PRINCIPLE RESPECTED THROUGHOUT, EVEN WHEN MALTA WAS ONLY COUNTRY BLOCKING AGREEMENT ON CERTAIN POINT.

4. COMMENTS ON SPECIFIC SECTIONS OF AGREEMENT FOLLOW:

A. POLITICAL: CONCLUSIONS REACHED IN BASKET I ARE NOT "LEGITIMIZATION" OF POST-WAR TERRITORIAL STATUS QUO. PARTICIPATING STATES SIMPLY DECLARE THEY WILL RESPECT, NOT "RECOGNIZE" EXISTING EUROPEAN FRONTIERS AND AGREEMENT REACHED ON PRINCIPLE OF FRONTIER INVIOlABILITY ASSERTING THAT FRONTIERS WILL NOT BE VIOLATED BY FORCE. IMPORTANT COUNTER-BALANCING PRECEPT REFERS SPECIFICALLY TO RIGHT TO PEACEFUL CHANGE OF FRONTIERS IN ACCORDANCE WITH INTERNATIONAL LAW, THEREBY AVOIDING IMPLICATION OF FREEZING EXISTING EUROPEAN SITUATION. SINCE DECLARATION CONCERNS ALL OF EUROPE, ENTIRE UNCLASSIFIED

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CONTENT OF CSCE FINAL DOCUMENT APPLIES TO BERLIN AS WELL AND IN NO WAY CAN BE MISINTERPRETED TO CONFLICT WITH QUADRIpartite AGREEMENT OR FOUR POWER RIGHTS AND RESPONSIBILITIES IN BERLIN. CONFIDENCE BUILDING MEASURES IN THIS SECTION REFERRING TO PRIOR NOTIFICATION OF MAJOR MILITARY MANEUVERS AND EXCHANGE OF OBSERVERS SHOULD CONTRIBUTE TO GREATER POLITICAL UNDERSTANDING.

B. ECONOMIC: AGREEMENTS REACHED IN BASKET II CONTRIBUTE TO WESTERN EFFORTS TO BREAK DOWN BARRIERS, FACILITATE TRADE AND FLOW OF INFORMATION OF COMMERCIAL, SCIENTIFIC AND TECHNOLOGICAL NATURE.

C. HUMAN CONTACTS: TEXTS CONTAINED IN BASKET III ON HUMAN

CONTACTS REFLECT WESTERN ATTITUDES AND CONCEPTS ON FREEDOM OF EXPRESSION AND FREEDOM OF MOVEMENT OF PERSONS. THIS IS FIRST OCCASION WHEN SUCH MATTERS HAVE BEEN DISCUSSED MULTILATERALLY AND RESULTS INCLUDED IN INTERNATIONAL DOCUMENT. IN PAST, USSR AND EASTERN EUROPEAN COUNTRIES CONSIDERED ATTEMPT TO DISCUSS SUCH MATTERS AS INTERFERENCE IN THEIR INTERNAL AFFAIRS. THUS, FACT THAT SUCH ISSUES WERE DISCUSSED AND MORALLY BINDING CONCLUSIONS ARRIVED AT SHOULD BE LOOKED UPON AS USEFUL ACHIEVEMENT. WHILE FINAL LANGUAGE ON INFORMATION NOT OPTIMUM DESIRED BY U.S. AND WEST IN GENERAL, THERE IS CLEAR COMMITMENT BY EAST TO FACILITATE DISSEMINATION OF PRINTED INFORMATION AND ACCESS OF POPULATION TO THIS INFORMATION. AS RESULT OF WESTERN INSISTENCE, TEXTS HAVE BEEN AGREED UPON WHICH SHOULD IMPROVE WORKING CONDITIONS FOR FOREIGN JOURNALISTS IN USSR AND EASTERN EUROPE. THIS CONSIDERED IMPORTANT BREAKTHROUGH. TEXT ON RADIO BROADCASTING MAKES CLEAR THAT CONTINUED EXPANSION OF DISSEMINATION OF INFORMATION BY INTERNATIONAL RADIO BROADCASTING IS INTENDED TO LEAD TO GROWTH OF MUTUAL UNDERSTANDING.

PROVISIONS REGARDING CULTURAL AND EDUCATIONAL EXCHANGES INCLUDE DIRECT CONTACTS BETWEEN INDIVIDUALS AND MAKE CLEAR IMPLICITLY THAT PAST PERFORMANCE OF THE USSR AND EASTERN EUROPE ALLIES WILL HAVE TO BE IMPROVED IF THEY ARE TO CONSCIENTIOUSLY FULFILL THEIR OBLIGATIONS TO CSCE DECLARATION.

D. FOLLOW-UP: BASKET IV DETERMINATIONS PROVIDE FOR FOLLOW-UP
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ARRANGEMENTS TO ASSES DEVELOPMENTS AND TO CONSIDER POSSIBLE FUTURE INITIATIVES TO FIELD OF EAST-WEST RELATIONS.

5. ACHIEVEMENTS OF CSCE WILL BE DETERMINED BY CONCRETE ACTIONS OF GOVERNMENTS PARTICIPATING IN CONFERENCE, BY TRANSLATION INTO REALITY OF PRINCIPLES SUBSCRIBED TO AT HELSKINKI. ENTIRE CSCE DOCUMENT IS BASICALLY A DECLARATION OF INTENT BY PARTICIPATING STATES TO CARRY OUT PROVISIONS EMBODIED IN TEXT. EACH COUNTRY WILL BE JUDGED ON HOW WELL IT LIVES UP TO STANDARDS EXPRESSED IN FINAL DOCUMENT. U.S. AND WESTERN ALLIES WILL BE WATCHING TO SEE HOW WELL USSR AND EASTERN EUROPEAN COUNTRIES LIVE UP TO SPIRIT OF AGREEMENTS THEY SIGN. KISSINGER

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<< END OF DOCUMENT >>

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